

# VIRGINIA COASTAL RESILIENCE MASTER PLAN

Mid-Atlantic Resiliency Exchange Pre-Meeting Presentation from Virginia

June 14th, 2022 Matt Dalon, PE CFM Program Manager, Virginia Coastal Resilience Master Plan matt.dalon@dcr.virginia.gov

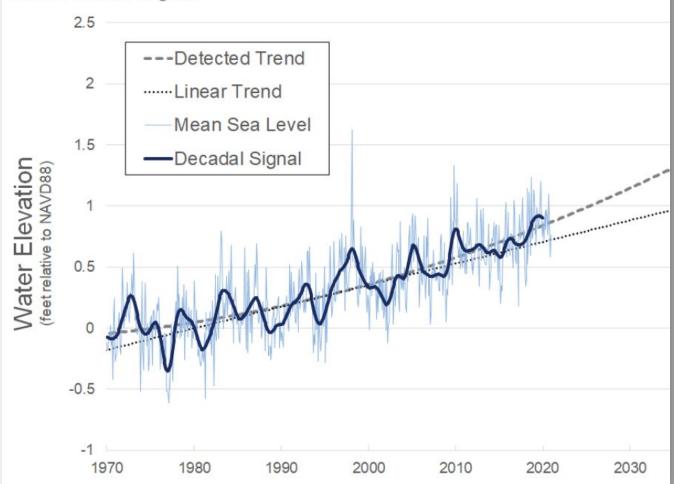


## Agenda

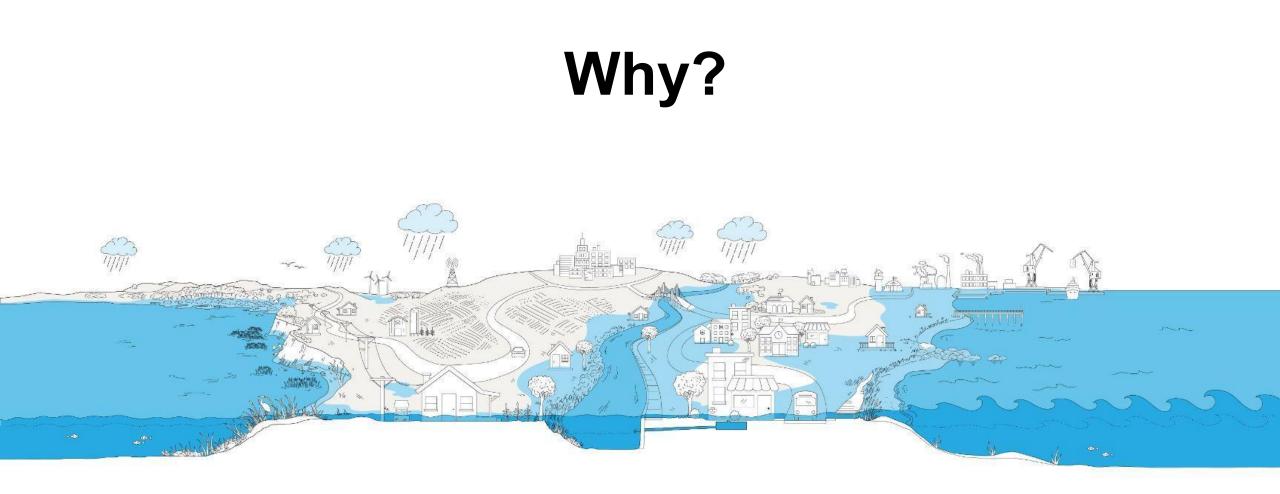
- Why?
- Where?
- What?
- When?
- Who?
- Opportunities
  for Improvement

# Observed Trends of Accelerating Sea Level Rise at Sewell's Point in Norfolk, Virginia

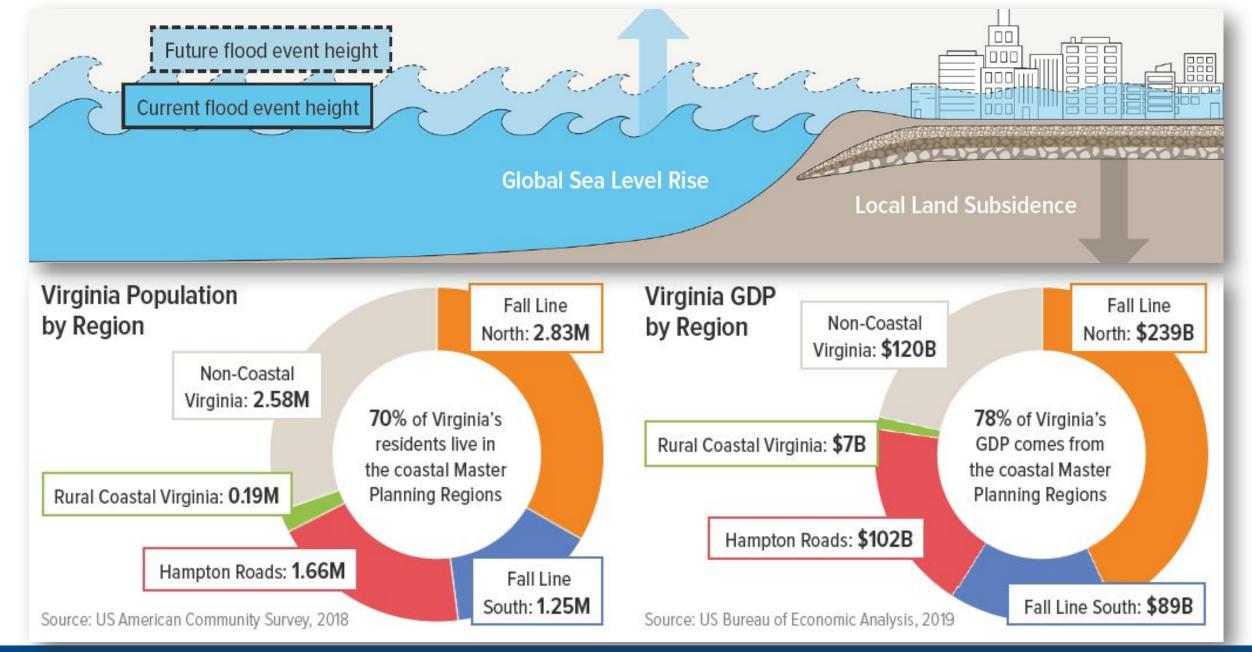
Adapted from Virginia Institute of Marine Science, 2019. Sea Level Rise Report Cards: Norfolk, Virginia.<sup>44</sup>







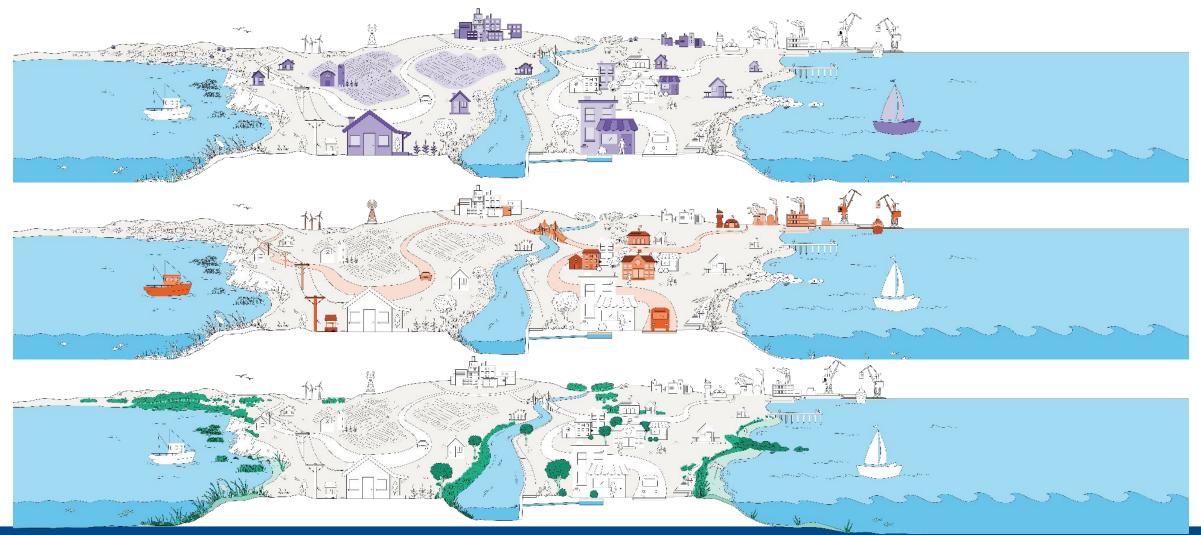




Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 2 Our Coastal Home

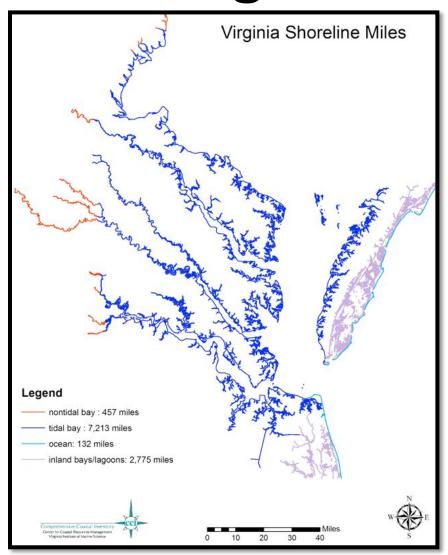


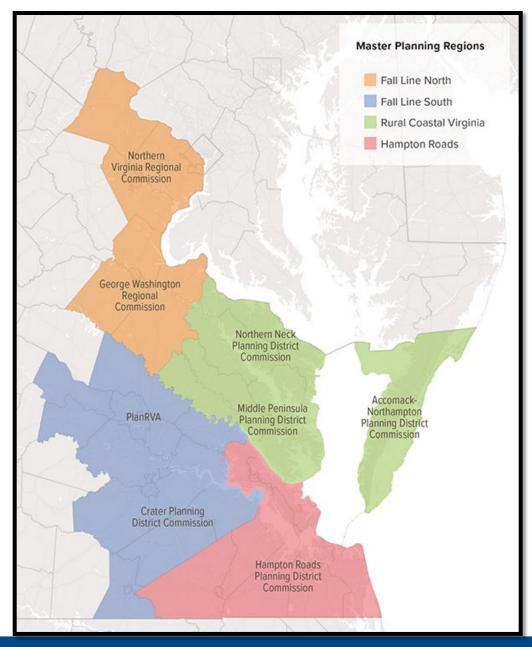
## Where?





# **Coastal Virginia**

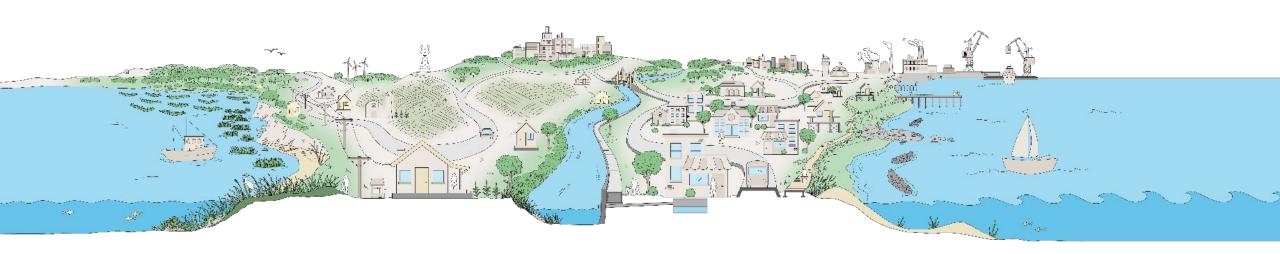








### What?



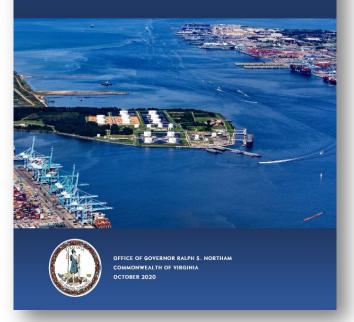


#### Framework - Goals, Actions, and Outcomes

- Identify and prioritize projects to increase the resilience of coastal communities, including both built and natural assets at risk due to flooding and sea level rise
- 2. Establish a financing strategy, informed by regional differences and equity considerations
- **3.** Incorporate and promote climate change projections into Commonwealth's programs addressing coastal adaptation and protection
- **4. Coordinate** state, federal, regional, and local coastal region adaptation and protection efforts



Principles and Strategies for Coastal Flood Protection and Adaptation





# **Phase 1 Accomplishments**

- Determine the consequences of inaction.
- Establish a project database.
- Identify where the Commonwealth can support.
- Build a foundation for continued planning and partnership.









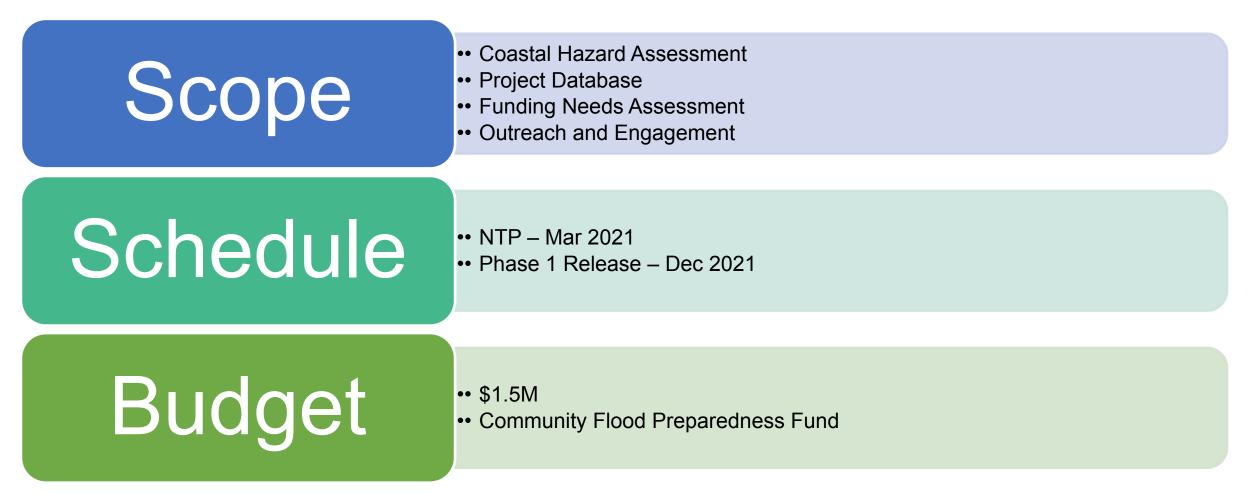
Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 5, Accomplishments of Phase One



#### dcr.virginia.gov/crmp/



#### Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021





Virginia RFP #866

## When?





#### **A Continuation of Efforts**

Since 2008, the Commonwealth has attempted to lead a coordinated planning process to fill unmet and emerging resilience needs. While the state has made headway, building upon the previous work of multiple administrations, commissions, and studies has proved challenging. These cumulative efforts underscore the need for a unified coastal resilience strategy in Virginia. This prior work leveraged the creativity and ingenuity of the many coastal communities involved and should be considered as we chart a path forward that is both holistic and inclusive.



The Evolution of the Shoreline Resiliency Fund

In 2016, the Virginia General Assembly created the Shoreline Resiliency Fund to provide revolving loans to local governments to help residents and businesses subject to recurrent flooding. However, the Fund suffered from a lack of initial funding.

In 2020, the tides finally turned. The Commonwealth joined the Regional Greenhouse Gas Initiative, a marketbased initiative to reduce carbon dioxide emissions from the power sector. The Regional Greenhouse Gas Initiative establishes annual caps, or allowances, for cumulative carbon dioxide emissions from all participating states' electric power sectors. Each state auctions off these allowances to power producers.

The Virginia General Assembly recast the Shoreline Resiliency Fund as the Virginia Community Flood Preparedness Fund and dedicated 45% of Regional Greenhouse Gas Initiative auction funds to the new program. Grants and loans from the new fund will



2014

Seneral Assembly establishes Legislative Joint Subcommittee on Coastal Flooding to review flood preparedness options

ne Secure Commonwealth anel is amended to the ecure and Resilient ommonwealth Panel and le Panel creates a Recurrent ooding Subcommittee

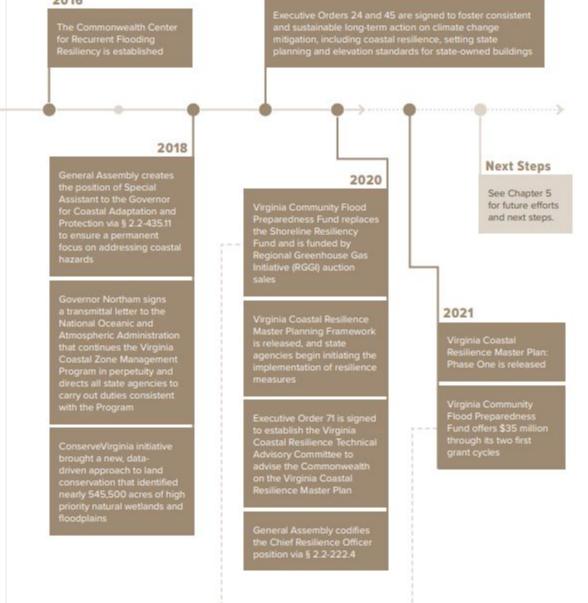
iovernor McAuliffe appoints Irginia's first Chief Resilience Officer

2015

Seneral Assembly passes legislation equiring all Hampton Roads Planning District Commission localities to addres projected sea level rise and recurrent looding in comprehensive plans



#### 2018/2019



Virginia Department of Conservation & Recreation

Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 1 Introduction

#### Planning for a Coastal Resilience Master Plan



Office of the Governor

#### Executive Order

NUMBER TWENTY-FOUR (2018)

INCREASING VIRGINIA'S RESILIENCE TO SEA LEVEL RISE AND NATURAL HAZARDS

#### Importance of the Initiative

Sea level rise, land subsidence, higher average temperatures, more frequent and intense weather events, severe drought, and increased development, have increased risk and will continue to increase and exacerbate risk from natural hazards across the Commonwealth of Virginia. The number of federally declared disasters has steadily increased nationally and in Virginia. The number has experienced a 250 percent increase in federally declared disasters over the past 20 years, including declarations for flooding, hurricanes, severe storms, and wildfire.

The best available science predicts that this trend will continue to worsen. A recent report from the United Nations Intergovernmental Panel on Climate Change states that the world is likely to experience dramatic increases in coastal flooding and severe weather events. Additional studies show that water levels in the Hampton Roads region are now 18 inches higher than they were a century ago, and that they are expected to gain up to five more feet, while the land sinks as much as 7.5 inches, by 2100. That combined rise is faster than anywhere else on the East Coast. The most recent National Climate Assessment reported that the intensity, frequency, and duration of North Atlantic hurricanes, as well as the frequency of the strongest hurricanes, have all increased.

This increase in extreme weather events and natural disasters will continue to have a profound impact on Virginia. It threatens public health and safety, our environment and natural resources, and the economic wealth including our ports, military installations, transportation infrastructure, tourism assets, farms, and forests. We must act now to protect lives and property from multiple threats and reduce taxpayer exposure through fiscally responsible planning. Commonwealth of Virginia

Office of the Governor Executive Order

#### NUMBER FORTY-FIVE

FLOODPLAIN MANAGEMENT REQUIREMENTS AND PLANNING STANDARDS FOR STATE AGENCIES, INSTITUTIONS, AND PROPERTY

#### Importance of the Initiative

Executive Order 24 "Increasing Virginia's Resilience to Sea Level Rise and Natural Hazards," issued in November 2018, set the Commonwealth on a course towards addressing its sk and resiline to natural hazards, including flooding. A key element of that Order required an analysis of flooding and flood preparedness in the Commonwealth. Based on that analysis, the Commonwealth met stablish new policies and directives to ensure that necessary actions are taken to protect state property from the risk of floods.

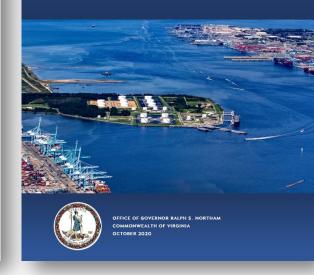
#### Background

Flooding remains the most common and costly natural disaster in Virginia and the United States. With more than 100,000 miles of streams and rivers, as wella 81,000 miles of estuarine and coastal shoreline, Virginia's flood risk is statewide, comes in many forms, and is increasing because of climate change and increased development in flood-prone areas. In 1987, in order to improve Virginia's flood protection programs and to consolidate all related programs in one agency, responsibility for coordination of all state floodplain programs was transferred from the State Water Control Board to the Department of Conservation and Recreation (DCR). Section 10.1-602 of the *Code of Virginia* names DCR as the manager of the state's floodplain program and the designated coordinating agency of the National Flood Insurance Program (NFIP). The Code stipulates that the Director of DCR or his designee shall serve as the State Coordinator for the NFIP.

DCR's Floodplain Management Program was created to minimize Virginia's flood hazards. In particular, it aims to prevent loss of life, reduce property damage, and conserve natural and beneficial values of state rivers and coastal floodplains. To achieve these goals, DCR promotes

#### VIRGINIA COASTAL RESILIENCE MASTER PLANNING FRAMEWORK

Principles and Strategies for Coastal Flood Protection and Adaptation





Executive Order

#### NUMBER SEVENTY-ONE (2020)

ESTABLISHMENT OF THE VIRGINIA COASTAL RESILIENCE TECHNICAL ADVISORY COMMITTEE

#### Importance of Initiative

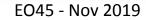
In response to the growing threat of natural hazards and sea level rise in the Commonwealth, lissued Executive Order 24, Increasing Virginia's Resilience to Sea Level Rise and Natural Hazards, in 2018. This Order, instructed the Chief Resilience Officer (CRO), with the assistance of the Special Assistant to the Gowerne for Costal Adaptation and Protection (SACAP), to create and implement a Coastal Resilience Master Plan, (Master Plan). The Master Plan will guide coastal adaptation and protection efforts, align state programs, and prioritize local and regional projects. In October 2020, 1 approved the Virginia Coastal Resilience Master Planning Framework (Framework), which outlines the guiding principles, goals, and actions necessary to create a full Master Plan.

Since coastal resilience and protection encompasses many policy initiatives, state agencies, and federal resources, a significant amount of coordination is required to protect Virginia's Coastal Regions as defined in the Framework. Creating the Virginia Coastal Resilience Technical Advisory Committee (TAC) will help facilitate that coordination. The TAC will support the CRO and the SACAP in evaluating coastal adaption and protection project proposals, facilitating project implementation, and developing updates to the Master Plan.

#### Directive to Establish the Virginia Technical Advisory Committee

Protecting Virginia's coastal communities requires thoughtful collaboration among state, local, and regional leaders, federal partners, scientific experts, and stakeholders. The TAC will facilitate this coordination and develop recommendations for specific, place based, prioritized coastal adaptation and protection strategies. Therefore, by virtue of the authority vested in me as Governor, under Article V of the Constitution of Virginia and §8, 22-134 and 22-135 of the

EO24 - Nov 2018



Framework - Oct 2020

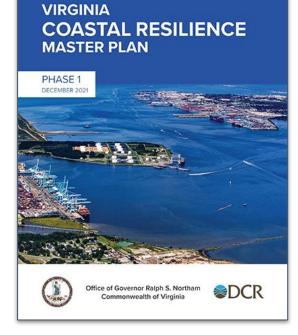
EO71 - Nov 2020



https://www.dcr.virginia.gov/crmp/framework

### Phase 1 Schedule







Virginia Department of Conser

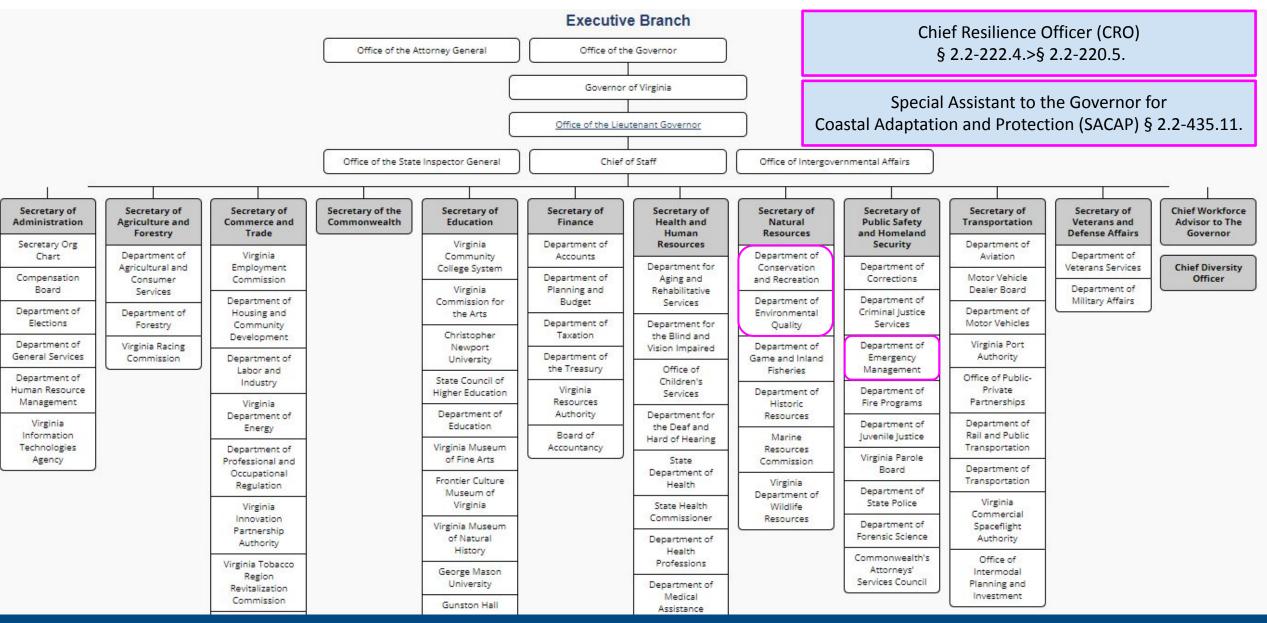


https://www.dcr.virginia.gov/crmp/document/Appendix-B-Study-Conceptual-Model.pdf

## Who?



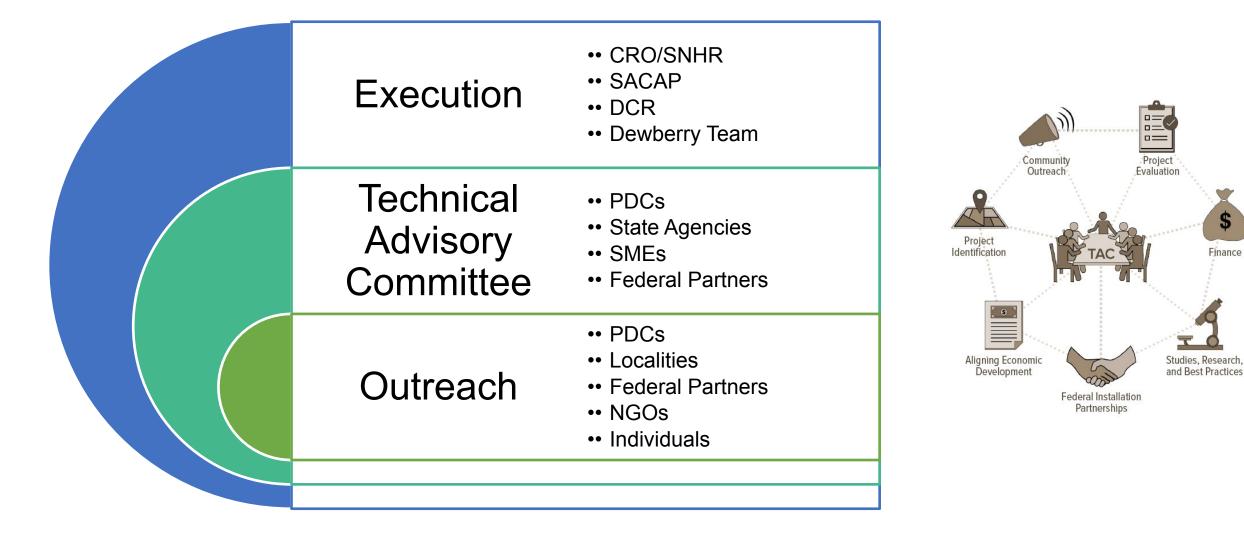






https://www.commonwealth.virginia.gov/va-government/organization-of-virginia-state-government/

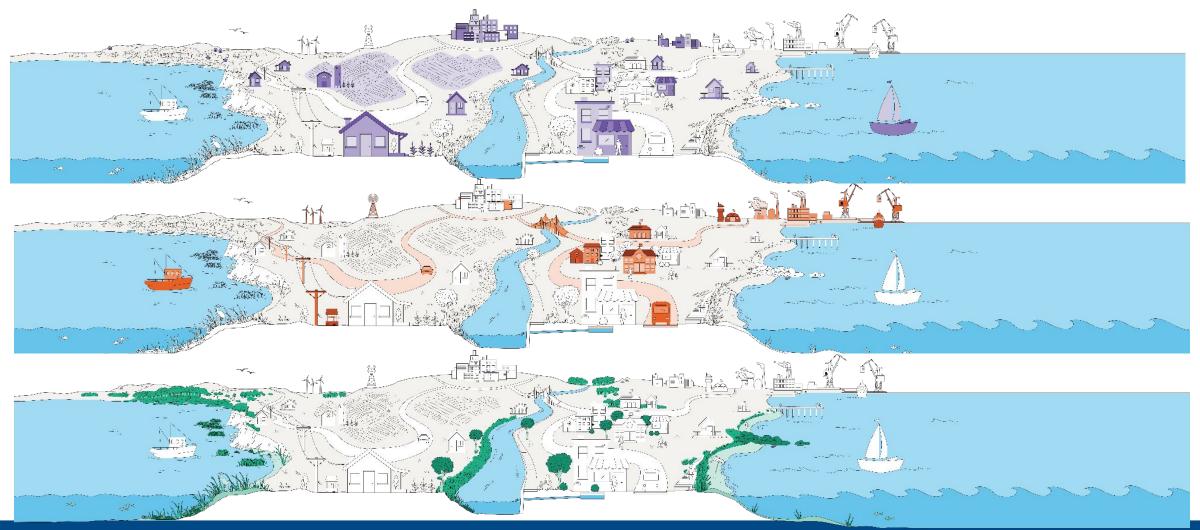
## **Roles and Responsibilities**







### **Opportunities for Improvements**

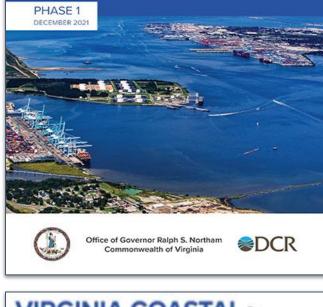




### **Adaptive Program Management**



#### VIRGINIA COASTAL RESILIENCE MASTER PLAN









## Public, TAC, & Stakeholder Engagement

#### Communication, Coordination, Collaboration

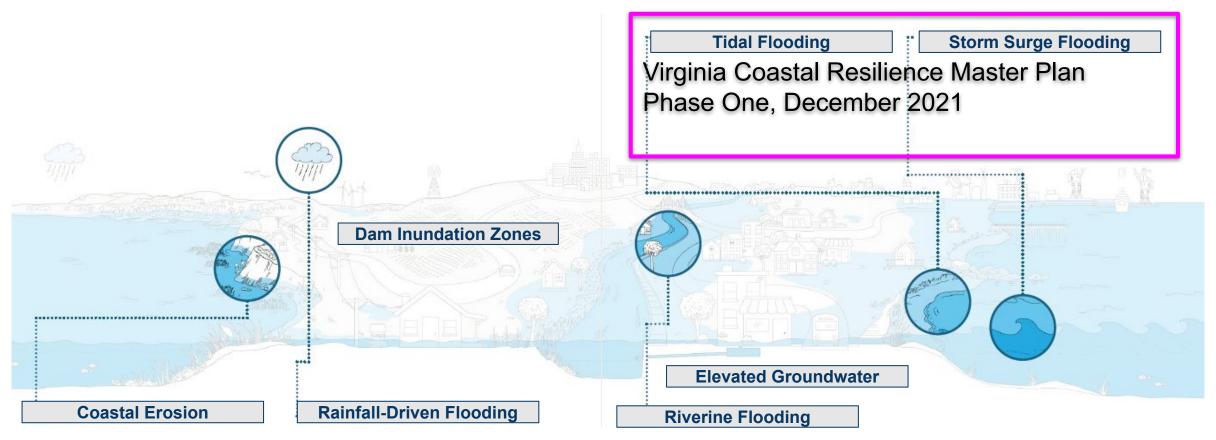


Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 1, Outreach Improvements



# **Technical Study - Hazards**

#### Non-stationarity



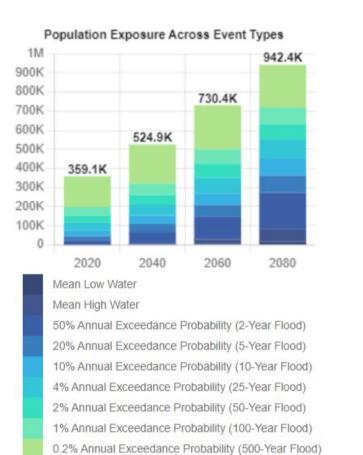
**Compound Flooding** 

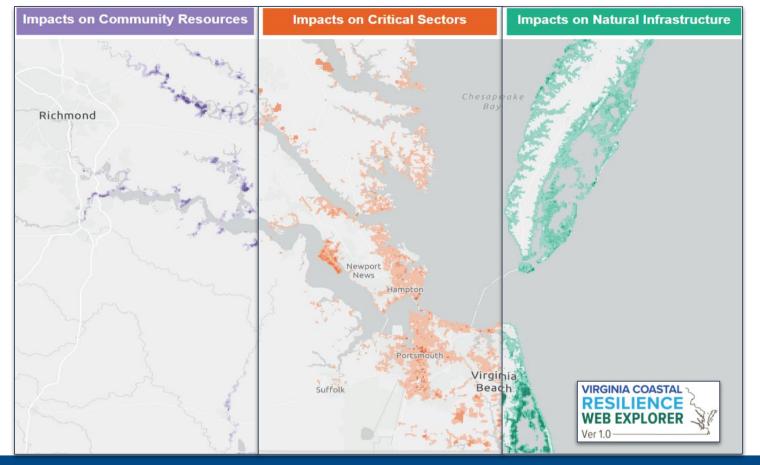


Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 3, Technical Study Process Improvements

## **Technical Study - Impacts**

#### Data Collection, Suitability, and Communication





Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 3, Technical Study Process Improvements

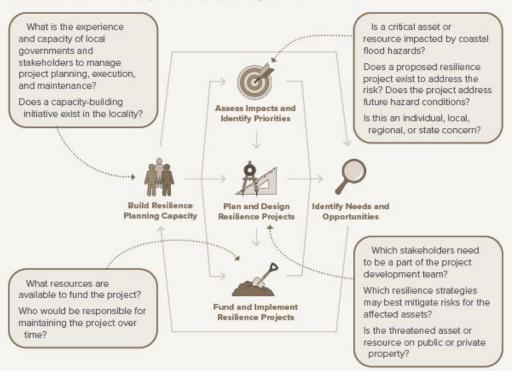


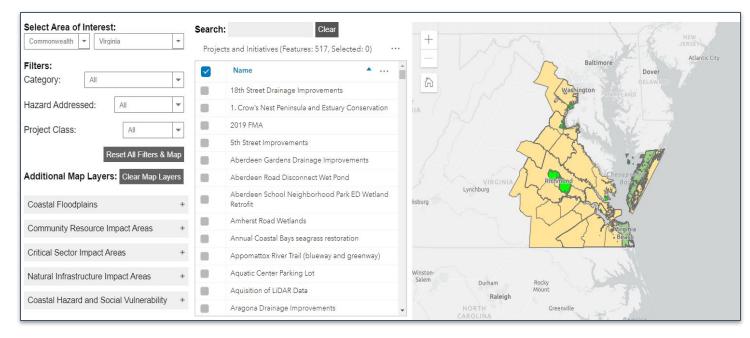
# **Technical Study – Project Identification**

#### **Project Development and Input into Database**

#### Identifying and Developing Projects for Impact Hotspots

Future phases of the Master Plan must establish a standardized process for developing projects for impact hotspots that lack ongoing or proposed efforts. The process should leverage the preliminary project evaluation approach to determine priority impact areas and relevant adaptation strategies that are best suited to protect the affected assets. The following graphic illustrates some of the considerations this process should account for and how it may relate to the development of resilience projects and capacity-building initiatives.







Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 4 & 5

# **Technical Study – Project Evaluation**

**Project Attributes and Benefit** 



Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 4, Technical Study Process Improvements



# **Technical Study – Funding Evaluation**

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#### **Fiscal Realities and Funding Priorities**

Federal Agency	Program	Capacity Build and Planning	Natural and N Based Featur	Structural	Hybrid
U.S. Army Corps of Engineers	Continuing Authorities Program		Х	Х	х
Federal Emergency Management Agency	Building Resilient Infrastructure and Communities	Х	Х	х	х
	Hazard Mitigation Grant Program			Х	
	Flood Mitigation Assistance	Х	Х	Х	Х
National Oceanic and Atmospheric Administration	Coastal Zone Management Program	х	х		
U.S. Department of Agriculture	Natural Resources Conservation Services	Х	Х		
U.S. Department of Defense	Joint Land Use Studies	Х			
	Readiness and Environmental Protection Integration		Х		
	Sentinel Landscapes	Х	Х		
U.S. Department of Housing and Urban Development	Community Development Block Grants			х	
U.S. Fish and Wildlife Service	National Coastal Wetlands Conservation Grants		Х		
	Coastal Grants Program	Х	Х	Х	Х
Environmental Protection Agency	Clean Water State Revolving Fund			Х	
	Drinking Water Revolving Fund			Х	
	Water Infrastructure Finance and Innovation Act		Х	Х	х
	Chesapeake Bay Implementation Grants	х		Х	1

State Agency	Program	Capacity Buildi and Planning	Natural and Na Based Features	Structural	Hybrid
Department of Conservation and Recreation	Community Flood Preparedness Fund	х	Х	Х	Х
	Land Conservation Foundation Grants		Х		
	Virginia Land Preservation Tax Credit		Х		
	Land and Water Conservation Fund Grants		Х		
	Dam Safety, Flood Prevention, and Protection Assistance Fund	x		х	
	Virginia Natural Resource Commitment Fund	х	Х		
Department of Environmental Quality	Clean Water Revolving Loan Fund			Х	
	Stormwater Local Assistance Fund	х	х	х	х
Department of Forestry	Virginia Trees for Clean Water		Х		
Secretary of Natural and Historic Resources	Water Quality Improvement Fund		х	х	х
Virginia Marine Resources Commission	Marine Habitat and Waterways Improvement Fund			х	
Virginia Port Authority	Virginia Waterway Maintenance Grant Fund	х	1	х	
Virginia Resources Authority	Virginia Pooled Financing Program	х	Х	Х	х



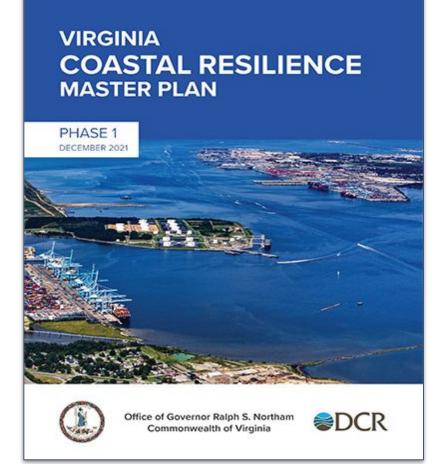
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Virginia Coastal Resilience Master Plan, Phase 1 Dec 2021, Chapter 4, Technical Study Process Improvements

## **Master Plan and Application**

#### Know your Audience, IT Resources

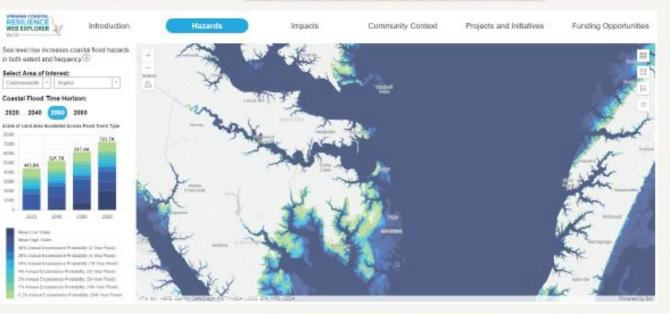


#### Learn More through the Coastal Resilience Web Explorer



The Coastal Resilience Web Explorer is a publicly available tool that provides access to maps, data, and other relevant technical information developed through the Master Plan's Technical Study and housed in the Coastal Resilience Database. This online resource features a map-based data viewer for flood exposure and impacts, an inventory of resilience project and capacity-building initiatives that highlights potential funding sources identified by the Master Planning process, and a database of identified funding and financing programs that support coastal resilience efforts.

Visit the Coastal Resilience Web Explorer at https://www.dcr.virginia.gov/crmp/ResilienceExplorer.





https://www.dcr.virginia.gov/crmp/plan

### QUESTIONS



Website:

dcr.virginia.gov/crmp/

Email Questions or Comments to: Matt.Dalon@dcr.Virginia.gov Flood.Resilience@dcr.virginia.gov

